Case No.:

Judgment No.: UNDT/2018/062

6. On 16 October 2017, the present group of Applicants filed an application

regarding another decision concerning the post adjustment, one conveyed to them

in communications dated 19 and 20 July 2017. That application had been filed

before the management evaluation was completed. It was the subject of Judgment

No. UNDT/2018/036, whereby this Tribunal rejected it on the ground, inter alia,

that the decision required a management evaluation and thus the Applicants had

an obligation to await management evaluation before filing their application

has become final. At the date of

this judgment the Tribunal is also seised of applications against the same 19-20

July decision, which have been filed after the receipt of the management

7. The present case results from the application filed pursuant to staff rule

11.4(a) on the basis that the decision from 11 May 2017 was one requiring

management evaluation, after the Applicants have obtained a management

Summary of relevant facts

8. In September and October 2016, cost-of-

Case No.:

members were then informed by broadcasts dated 19 and 20 July 2017 that there would be no post adjustment-related reduction in net remuneration for serving staff members until 1 February 2018, and that from February 2018, the decrease in the post adjustment would be significantly less than originally expected.⁸

15. In dated 31 July 2017, the ICSC indicated that post adjustment multipliers for Geneva had been revised as a result of cost-of-living surveys approved by the ICSC during its

85th session. The post adjustment multiplier for Geneva was now set at 77.5 as of

August 2017. The memorandum also indicated that staff serving in Geneva before

1 August 2017 would receive a PTA as a gap closure measure that would totally offset for a six-month period any negative impact of the reduction in the post

adjustment amount; and that this allowance would be revised in February 2018.9

The Tribunal has no information as to whether the memorandum was made

accessible to the Applicants.

16. Following this new ICSC decision, retroactive payments were made to new staff members in Geneva who joined after 1 May 2017, and had not received a PTA.¹⁰

17. In the period from July to September 2017 the post adjustment multiplier has been further revised, mainly as a result of fluctuation of the US dollar. The decision of ICSC of May 2017 has not been implemented. The 19-20 July 2017 decision has been implemented to the extent that the affected staff received a PTA meant to moderate the impact of the decreased post adjustment. This was reflected by pay check at the end of August 2017. That decision was appealed in the second and the fourth wave of Geneva cases.

- 18. On 6 November 2017, OSLA filed the present application.
- 19. On 24 December 2017, the General Assembly adopted resolution A/RES/72/255 on the United Nations common system, calling, inter alia, for the

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⁸ Reply, Annexes 8 and 9; paragraph 4 and Annex 3 of the application.

⁹ Paragraph 13 and Annex 10 of the reply.

¹⁰ Paragraph 14 and Annex 11 of the reply.

¹¹ Application, Annex 4.

were not made by technical bodies falling under staff rule 11.2(b). The

subject to change over time and is not necessarily consistent between the MEU and Counsel representing the Respondent before the UNDT (for example as illustrated by *Syrja* UNDT/2015/092).

- 32. Given the difficulty in predicting the position that might be taken by the Respondent in the instant case, the Applicants are obliged to file multiple applications in order to ensure that they are not procedurally barred.
- 33. The instant application is filed pursuant to staff rule 11.4(a) on the basis that the decision was one requiring management evaluation.

Deadline is triggered by communication of a decision not implementation.

- 34. Staff rule 11.2(c) provides that the time limit for contesting an administrative decision runs from notification rather than implementation.
- 35. The Applicants understood the 11 May 2017 email as having notified them of a decision to implement a post adjustment change as of 1 May 2017 with transitional measures applied from that date meaning it would not impact the amount of salary received until August 2017. Since the time limit runs from communication rather than implementation of a decision and no rule specifies the means of communication required to trigger that deadline, the Applicants considered that the 60-day deadline ran from the 11 May 2017 communication.
- 36. The email makes clear that the post adjustment change will result in a decrease in net remuneration of 7.7%. As such it communicated a final decision of individual application which will produce direct legal consequences to the Applicants. The case should be distinguished from that in *Obino* 2014-UNAT-405, which dealt with a decision within th

distinguished from *Tintukasiri et al.* 2015-UNAT-526 which related to a methodology specifically approved by General Assembly Resolution and from *Ovcharenko* 2015-UNAT-530 which similarly related to a decision pursuant to a General Assembly Resolution.

Judgment No.: UNDT/2018/062

37. In turn, in *Pedicelli* 2015-UNAT-555 it was held that, notwithstanding a finding that the Secretary-General had no discretion in the implementation of an ICSC decision, the negative impact of that decision still rendered it capable of review. To find otherwise would be to render decisions regarding fundamental contractual rights of staff members immune from any review regardless of the circumstances. This is inconsistent with basic human rights and the ation to provide staff members with a suitable alternative to recourse in national jurisdictions. Since the International Labour Organization Administrative Tribunal (ILOAT) has consistently reviewed decisions relating to post adjustment, it would further risk the breakup of the common system with staff members from one jurisdiction afforded recourse denied in other parts.

38.

Judgment No.: UNDT/2018/062

amendment. Through an abundance of caution, the Applicants, therefore, consider

it necessary to maintain this challenge even while a further challenge relating to

the communications of 19 and 20 July 2017 is filed.

Considerations

42. The layered argument concerning receivability of the application involves

the following issues: whether the application required a prior request for

management evaluation; whether the application is directed against a reviewable

administrative decision in the sense of art. 2.1(a) of the UNDT Statute; and, an

issue that the Tribunal takes on ex officio, albeit prompted by

against the same decision, i.e., whether by the virtue of final Judgment

UNDT/2018/021, which found the lack of an administrative decision capable of

being reviewed, the adjudication of the present application is barred by res

judicata.

Whether the application required prior request for management evaluation

43.

were expressed by him as to the status of the ICSC. 15 , The Tribunal finds no grounds to attribute to the Applicants abuse of process under 10.6 of the UNDT Statute.

Whether the application is barred by res judicata

situation within which the obstacle persists. Wh

46. As noted by UNDT in Nadeau¹⁶, it is questionable whether a matter adjudicated as non-receivable can be said to be res judicata if the merits have not been canvassed, constitution and the control of the unresolved controversy between the parties. In this connection, this Tribunal notes that the notion of receivability of applications before UNDT under art. 8 of the UNDT Statute covers questions that are purely procedural (compliance with deadlines, art. 8.1c., requesting management evaluation, art. 8.1(d) Fun alsb 340 se involving substantive law, such as existence of a decision capable of being reviewed (art. 8.1(a) in connection with art 2.1(a)), eligibility to file an application (art 8.1(b)), persistence of a cla an application, introduced by the jurisprudence of the UNAT). This Tribunal considers it obvious that irreceivability for purely procedural reasons is not capable of creating res judicata sensu stricto, i.e., determination made by the court does not reslove the merits of the dispute: the court cognisance and judgment is limited to a narrow issue of procedural obstacle, and the res judicata if the term is to be applied at all¹⁷ encompasses only the narrow procedural

Judgment No.: UNDT/2018/0

Annex I

List of Applicants

16	Ms	Muzafarova	Nigorsulton
17	Mr	Nasser	Mohammad
18	Mr	Senanayake	Ravini
19	Ms	Weerasinghe Roy	Sulochana